# DEPARTMENT OF EDUCATION

**PROFESSIONAL STANDARDS BOARD** 

Statutory Authority: 14 Delaware Code, Sections 1203, 1205(b), and 1220 (14 **Del.C.** §§1203, 1205(b), & 1220) 14 **DE Admin. Code** 1562

# PROPOSED

### PUBLIC NOTICE

### Educational Impact Analysis Pursuant to 14 Del.C. §122(d)

### **1562 Teacher of English Learners**

# A. TYPE OF REGULATORY ACTION REQUESTED

Amendment to Existing Regulation

### **B. SYNOPSIS OF SUBJECT MATTER OF REGULATION**

Pursuant to 14 **Del.C.** §§1203, 1205(b), and 1220, the Professional Standards Board ("Board"), acting in consultation and cooperation with the Delaware Department of Education ("Department"), developed amendments to 14 **DE Admin. Code** 1562 Teacher of English Learners. The regulation concerns the requirements for a Teacher of English Learners Standard Certificate in accordance with 14 **Del.C.** §1220. The proposed amendments include revising subsection 5.2, which concerns the disclosure of an applicant's criminal conviction history, and adding language concerning 14 **DE Admin. Code** 1519, which is being simultaneously proposed with this regulation. Proposed 14 **DE Admin. Code** 1519 sets forth alternative means of demonstrating content knowledge for an applicant of the Teacher of English Learners Standard Certificate who does not achieve the minimum score specified in Section 4.0 of this regulation. Proposed 14 **DE Admin. Code** 1519 is consistent with HB 441, which amended 14 **Del.C.** §1220 and was signed into law on August 4, 2022. In addition, the proposed amendments include changes that have been made to other Standard Certificate regulations.

Persons wishing to present their views regarding this matter may do so in writing by submitting them to the Department, Office of the Secretary, Attn: Regulation Review, 401 Federal Street, Suite 2, Dover, Delaware 19901 or through the Department's online submission form at https://education.delaware.gov/community/delaware-education-laws-and-regulations/provide-public-comment/ by the close of business (4:30 p.m. EST) on or before November 1, 2022. Any person who wishes to receive a copy of the proposed regulation may obtain a copy from the Department at the Office of the Secretary on the second floor of the Townsend Building, 401 Federal Street, Dover, Delaware.

#### C. IMPACT CRITERIA

1. Will the amended regulation help improve student achievement as measured against state achievement standards? The education, knowledge, and skill requirements in Section 4.0 are designed to improve the quality of the educator workforce, which will help to improve student achievement.

2. Will the amended regulation help ensure that all students receive an equitable education? The education, knowledge, and skill requirements in Section 4.0 are designed to improve the quality of the educator workforce, which will help to ensure students in Delaware public schools receive an equitable education.

3. Will the amended regulation help to ensure all students' health and safety are adequately protected? The amended regulation addresses a standard certificate for educators and is not designed to help ensure students' health and safety is protected.

4. Will the amended regulation help to ensure that all students' legal rights are respected? The amended regulation addresses a standard certificate for educators and is not designed to help ensure students' legal rights are respected.

5. Will the amended regulation preserve the necessary authority and flexibility of decision-makers at the local board and school level? The amended regulation does not change authority and flexibility of decision makers at the local board and school level. By statute (14 **Del.C.** §1224), a school district or charter school may request that the Secretary of Education review the credentials of an applicant who does not meet the requirements for a Teacher of English Learners Standard Certificate but whose effectiveness is documented by the district or school. Proposed Section 6.0 is consistent with the statute.

6. Will the amended regulation place unnecessary reporting or administrative requirements or mandates upon decision makers at the local board and school levels? The amended regulation does not place unnecessary reporting or administrative requirements or mandates upon decision makers at the local board and school levels. The application requirements in Section 5.0 apply to individual applicants. In addition, the requirements in Section 10.0 apply to individual applicants and Educators.

7. Will decision making authority and accountability for addressing the subject to be regulated be placed in the same

entity? The Department implements the rules and regulations promulgated and adopted pursuant to 14 **Del.C.** Ch. 12 relating to licensure and certification of educators.

8. Will the amended regulation be consistent with and not an impediment to the implementation of other state educational policies, in particular to state educational policies addressing achievement in the core academic subjects of mathematics, science, language arts, and social studies? The amended regulation is consistent with, and not an impediment to, the implementation of other state educational policies, and in particular to state educational policies addressing achievement in the core academic subjects of addressing achievement in the core academic subjects of mathematics, science, language arts, and social studies?

9. Is there a less burdensome method for addressing the purpose of the amended regulation? There is not a less burdensome method for addressing the purpose of this amended regulation.

10. What is the cost to the state and to the local school boards of compliance with the amended regulation? There is no expected cost to the state and to the local school boards of complying with this amended regulation.

#### **1562 Teacher of English Learners**

#### 1.0 Content

This regulation shall apply to the issuance of a Teacher of English Learners Standard Certificate pursuant to 14 **Del.C.** §1220(a). This Standard Certificate is required for grades K to 12 in Delaware public schools.

7 DE Reg. 775 (12/01/03) 12 DE Reg. 341 (09/01/08) 20 DE Reg. 366 (11/01/16) 25 DE Reg. 96 (07/01/21)

#### 2.0 Definitions

The following words and terms, when used in this regulation, shall have the following meaning:

"Department" means the Delaware Department of Education.

- "Educator" means a person licensed and certified by the State under 14 Del.C. Ch. 12 to engage in the practice of instruction, administration or other related professional support services in Delaware public schools, including charter schools, pursuant to rules and regulations promulgated by the Professional Standards Board and approved by the State Board of Education. The term 'educator' does not include substitute teachers.
- "Employing Authority" means any entity which employs educators, and includes, but is not limited to, school districts, charter schools, boards of directors, and management companies.
- "Immorality" means conduct which is inconsistent with the rules and principles of morality expected of an educator and may reasonably be found to impair an educator's effectiveness by reason of the educator's unfitness or otherwise.

"License" means a credential which authorizes the holder to engage in the practice for which the license is issued.

"Passing Score" means a minimum score as established by the Standards Board, in consultation with the Department and with the approval of the State Board of Education.

"**Regionally Accredited**" means educational accreditation by a regional accrediting agency that is recognized by the U.S. Secretary of Education as a reliable authority concerning the quality of education offered by the institutions of higher education it accredits, including Middle States Commission on Higher Education.

"Standard Certificate" means a credential issued to certify that an educator has the prescribed knowledge, skill or education to practice in a particular area, teach a particular subject, or teach a category of students.

"Standards Board" means the Professional Standards Board established pursuant to 14 Del.C. §1201.

"Valid and Current License or Certificate" means a current full or permanent certificate or license <u>as an educator</u> issued by another state or jurisdiction. This means the <u>educator applicant</u> is fully credentialed by having met all of the requirements for full licensure or certification <u>as an educator</u> in another state or jurisdiction and is in good standing in that state or jurisdiction. It does not include temporary, emergency, conditional certificates of eligibility or expired certificates or licenses issued from another state or jurisdiction.

7 DE Reg. 775 (12/01/03) 10 DE Reg. 995 (12/01/06) 12 DE Reg. 341 (09/01/08) 20 DE Reg. 366 (11/01/16) 21 DE Reg. 332 (10/01/17) 25 DE Reg. 96 (07/01/21)

## 3.0 Issuance of a Standard Certificate

- 3.1 In accordance with 14 **Del.C.** §1220(a), the Department shall issue a Teacher of English Learners Standard Certificate to an applicant who:
  - 3.1.1 Holds a valid Delaware Initial, Continuing, or Advanced License or a Standard or Professional Status Certificate issued by the Department prior to August 31, 2003 and meets the requirements set forth in Section 4.0 of this regulation; or
  - 3.1.2 Has met the requirements for licensure <u>an educator's license in Delaware</u> and presents proof of a Valid and Current License or Certificate as a teacher of English Learners <u>issued by another state or jurisdiction</u>.
- 3.2 Notwithstanding any provision to the contrary herein, the Department shall not act on an application for a Teacher of English Learners Standard Certificate if the applicant is under official investigation by any national, state, or local authority with the power to issue educator licenses or certifications. The Department shall not act where the allegations include but are not limited to conduct such as Immorality, misconduct in office, incompetence, willful neglect of duty, disloyalty, or falsification of credentials until the applicant provides evidence of the investigation's resolution.

7 DE Reg. 775 (12/01/03) 10 DE Reg. 995 (12/01/06) 12 DE Reg. 341 (09/01/08) 20 DE Reg. 366 (11/01/16)

25 DE Reg. 96 (07/01/21)

# 4.0 Prescribed Education, Knowledge, and Skill Requirements

- 4.1 An applicant shall have satisfied the requirements in subsections 4.1.1 through 4.1.3.
  - 4.1.1 The applicant shall have satisfied one of the following education requirements:
    - 4.1.1.1 Obtained and currently maintain an English as a New Language certificate from the National Board for Professional Teaching Standards; or
    - 4.1.1.2 Earned a bachelor's, master's, or doctoral degree from a Regionally Accredited college or university with a minimum of 30 semester hours of coursework in Teaching English Learners from an educator preparation program approved or recognized by the National Council for the Accreditation of Teacher Education (NCATE), the Council for the Accreditation of Educator Preparation (CAEP), (CAEP) or a state where the state approval body employed the appropriate standards; or
    - 4.1.1.3 Satisfactorily completed an alternative routes for licensure or certification program to teach English Learners as provided in 14 **Del.C.** §§1260 1266; or
    - 4.1.1.4 Satisfactorily completed a Department-approved educator preparation program in Teaching teaching English Learners; or
    - 4.1.1.5 Earned a bachelor's degree from a Regionally Accredited college or university in any content area and <u>also</u> satisfactorily completed 15 college credits or the equivalent number of hours with one credit equating to 15 hours taken either as part of <del>or in addition to</del> a degree program <u>or in addition</u> <u>to a degree program</u> from a Regionally Accredited college or university or a professional development provider approved by the Department in the following areas:
      - 4.1.1.5.1 Methods of Teaching English as a Second Language (3 credits);
      - 4.1.1.5.2 Second Language Acquisition (3 credits);
      - 4.1.1.5.3 Teaching Literacy for English Learners (3 credits);
      - 4.1.1.5.4 Second Language Testing (3 credits); and
      - 4.1.1.5.5 Structure of the English Language (3 credits).
  - 4.1.2 The applicant shall have demonstrated oral and written proficiency in English by satisfying one of the following requirements:
    - 4.1.2.1 Earned a bachelor's, master's, or doctoral degree from a Regionally Accredited college or university that is located in the United States or in a permanently inhabited territory of the United States in which the majority of courses were taught and assessed in the English language; or
    - 4.1.2.2 Achieved a minimum level of Advanced Mid based on the American Council on the Teaching of Foreign Languages (ACTFL) Proficiency Guidelines on the ACTFL Oral Proficiency Interview (OPI) in English and the ACTFL Writing Proficiency Test (WPT) in English.
  - 4.1.3 The applicant shall have achieved a Passing Score minimum score of 149 on the Praxis Assessment -English to Speakers of Other Languages (ETS Test Code # 5362). Notwithstanding the foregoing, if the

applicant did not achieve the minimum score, the applicant shall meet the requirements set forth in 14 **DE Admin. Code** 1519 Multiple Measures for Demonstrating Content Knowledge.

20 DE Reg. 366 (11/01/16) 21 DE Reg. 332 (10/01/17) 25 DE Reg. 96 (07/01/21)

## 5.0 Application Requirements

- 5.1 If an applicant is applying for an Initial License, a Standard Certificate must be applied for simultaneously with the application for the Initial License, and the applicant shall also provide all required documentation for the License.
- 5.2 If the applicant is also applying for the issuance or renewal of an educator's license or paraeducator's permit, the applicant must disclose the applicant's criminal conviction history upon application. Failure to disclose a criminal conviction history is grounds for denial of the license or permit application as specified in 14 **Del.C.** §1219 and it could delay the processing or result in the denial of the application for a Teacher of English Learners Standard Certificate.
- 5.2 5.3 For an applicant who is applying for a Teacher of English Learners Standard Certificate under subsection 3.1.1 of this regulation, the following documentation is required in the application:
  - 5.2.1 <u>5.3.1</u>Evidence of obtaining and maintaining an English as a New Language certificate from the National Board for Professional Teaching Standards, if applicable; and
  - 5.2.2 5.3.2 Official transcript from the applicant's Regionally Accredited college or university.
    - 5.2.2.1 <u>5.3.2.1</u>Electronic transcripts may be submitted by the Employing Authority or by the applicant's Regionally Accredited college or university; or
    - 5.2.2.2 5.3.2.2Sealed paper transcripts may be submitted.
    - 5.2.2.3 5.3.2.3 The Department will not accept copies of transcripts; and
  - 5.2.3 <u>5.3.3</u>Official scores on the ACTFL OPI and WPT in English, as provided in subsection 4.1.2.2, if applicable; and
  - 5.2.4 5.3.4 Official score on the Praxis Subject Assessment as provided in subsection 4.1.3; and
  - 5.2.5 5.3.5 Additional documentation as required by the Department.
- 5.3 <u>5.4</u> For an applicant who is applying for the Teacher of English Learners Standard Certificate under subsection 3.1.2, the following documentation is required in the application:
  - 5.3.1 5.4.1An official copy of the Valid and Current License or Certificate; and
  - 5.3.2 5.4.2 Additional documentation as required by the Department.
  - 25 DE Reg. 96 (07/01/21)

# 6.0 Secretary of Education Review

- 6.1 The Secretary of Education may, upon the written request of a local school district or charter school, review credentials submitted in an application for a Teacher of English Learners Standard Certificate on an individual basis and grant such a Standard Certificate to an applicant who otherwise does not meet the requirements for a Teacher of English Learners Standard Certificate but whose effectiveness is documented by the local school district or charter school district.
  - 6.1.1 For school districts, requests shall be approved by the superintendent of the school district.
  - 6.1.2 For charter schools, requests concerning the head of school of the charter school shall be approved by the charter school's board of directors and requests concerning all other applicants shall be approved by the charter school's head of school.

# 6.0 7.0 Validity of a Standard Certificate

- 6.1 7.1 A Teacher of English Learners Standard Certificate is valid regardless of the assignment or employment status of the holder provided that the Educator's License remains current and valid.
- 6.2 7.2 A Teacher of English Learners Standard Certificate is not subject to renewal.

# 25 DE Reg. 96 (07/01/21)

# 7.0 8.0 Disciplinary Action

- 7.1 8.1 An Educator's Teacher of English Learners Standard Certificate may be revoked, suspended, or limited for cause as provided in 14 DE Admin. Code 1514 Limitation, Suspension, and Revocation of Licenses, Certificates, and Permits.
- 7.2 8.2 An Educator's Teacher of English Learners Standard Certificate shall be revoked if the Educator's Initial, Continuing, or Advanced License or Professional Status Certificate is revoked or the Educator made a materially false or misleading statement in the Educator's application in accordance with 14 Del.C. §1222.
- 7.3 8.3 An Educator whose certificate is noticed for disciplinary action is entitled to a full and fair hearing before the Standards Board. Hearings shall be conducted in accordance with 14 **DE Admin. Code** 1515 Hearing Procedures and Rules.

25 DE Reg. 96 (07/01/21)

### 8.0 Secretary of Education Review

- 8.1 The Secretary of Education may, upon the written request of a local school district or charter school, review credentials submitted in an application for a Teacher of English Learners Standard Certificate on an individual basis and grant such a Standard Certificate to an applicant who otherwise does not meet the requirements for a Teacher of English Learners Standard Certificate but whose effectiveness is documented by the local school district or charter school district.
  - 8.1.1 For school districts, requests shall be approved by the superintendent of the school district.
  - 8.1.2 For charter schools, requests concerning the head of school of the charter school shall be approved by the charter school's board of directors and requests concerning all other applicants shall be approved by the charter school's head of school.

### 25 DE Reg. 96 (07/01/21)

### 9.0 Past Certificate Recognized

The Department shall recognize a <u>an</u> English to Speakers of Other Languages (ESOL) Teacher Standard Certificate issued by the Department before January 1, 2017. The Department shall also recognize a Teacher of English Learners Standard Certificate issued by the Department prior to the effective date of this regulation. An Educator holding an ESOL Teacher Standard Certificate issued before January 1, 2017 or a Teacher of English Learners Standard Certificate issued prior to the effective date certified to instruct English learners.

20 DE Reg. 366 (11/01/16) 21 DE Reg. 332 (10/01/17) 25 DE Reg. 96 (07/01/21)

### 10.0 Contact Information and Change of Name or Address

- <u>10.1</u> All applicants and Educators are required to update their contact information in DEEDS if their contact information changes.
- 10.2 An Educator who legally changes the Educator's name and wishes to change the name on the Teacher of English Learners Standard Certificate shall provide a notarized copy of evidence of the name change such as a marriage license or court action.
- <u>10.3</u> An applicant or Educator whose mailing address, email address, or phone number changes shall provide the Department with the new mailing address, email address, or phone number within 14 calendar days of the change.

5 DE Reg. 1904 (04/01/02)

7 DE Reg. 775 (12/01/03)

10 DE Reg. 995 (12/01/06)

Renumbered effective 06/01/07 - see Conversion Table

12 DE Reg. 341 (09/01/08)

20 DE Reg. 366 (11/01/16)

21 DE Reg. 332 (10/01/17)

25 DE Reg. 96 (07/01/21)

26 DE Reg. 286 (10/01/22) (Prop.)