

DEPARTMENT OF EDUCATION

OFFICE OF THE SECRETARY

Statutory Authority: 14 Delaware Code, Section 1270 (14 **Del.C.** §1270)
14 **DE Admin. Code** 108A

FINAL

REGULATORY IMPLEMENTING ORDER

108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised

I. SUMMARY OF THE EVIDENCE AND INFORMATION SUBMITTED

Pursuant to 14 **Del.C.** §1270, the Secretary of Education seeks the consent of the State Board of Education to amend 14 **DE Admin. Code** 108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised. This regulation is being amended to reflect changes in the appraisal system to align evaluation criterion with the Professional Standards of Educational Leaders (PSEL), adopted by Delaware in 2016.

Notice of the proposed regulation was published in the *News Journal* and the *Delaware State News* on April 1, 2019, in the form hereto attached as *Exhibit "A"*. Comments were received from the Delaware Performance Appraisal System Advisory Board and the Delaware Academy for School Leadership, both in support of the proposed changes to the regulation. Both organizations have worked collaboratively with the Department of Education in order to improve the system for Delaware educators.

II. FINDINGS OF FACTS

The Secretary finds that it is appropriate to amend 14 **DE Admin. Code** 108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised in order to reflect changes in the appraisal system to align evaluation criterion with the Professional Standards of Educational Leaders (PSEL), adopted by Delaware in 2016.

III. DECISION TO AMEND THE REGULATION

For the foregoing reasons, the Secretary concludes that it is appropriate to amend 14 **DE Admin. Code** 108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised. Therefore, pursuant to 14 **Del.C.** §122, 14 **DE Admin. Code** 108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised attached hereto as *Exhibit "B"* is hereby amended. Pursuant to the provision of 14 **Del.C.** §122(e), 14 **DE Admin. Code** 108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised hereby amended shall be in effect for a period of five years from the effective date of this order as set forth in Section V. below.

IV. TEXT AND CITATION

The text of 14 **DE Admin. Code** 108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised amended hereby shall be in the form attached hereto as *Exhibit "B"*, and said regulation shall be cited as 14 **DE Admin. Code** 108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised in the *Administrative Code of Regulations* for the Department of Education.

V. EFFECTIVE DATE OF ORDER

The actions hereinabove referred to were taken by the Secretary pursuant to 14 **Del.C.** §122 on May 16, 2019. The effective date of this Order shall be ten (10) days from the date this Order is published in the *Delaware Register of Regulations*.

IT IS SO ORDERED the 16th day of May 2019.
Department of Education

Susan S. Bunting, Ed.D., Secretary of Education

Approved this 16th day of May 2019

State Board of Education

Whitney Townsend Sweeney, President
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108A Administrator Appraisal Process Delaware Performance Appraisal System (DPAS II) Revised

1.0 Effective Date

- 1.1 This regulation shall be effective for all school districts and charter schools beginning with the 2017-2018 school year, unless another administrator appraisal system has been approved by the Department pursuant to Chapter 12 of Title 14 of the Delaware Code.
- 1.2 For purposes of this regulation, an administrator shall be a professional employee authorized by a board to serve in a supervisory capacity involving the oversight of an instructional program(s).

15 DE Reg. 836 (12/01/11)

18 DE Reg. 48 (07/01/14)

19 DE Reg. 41 (07/01/15)

21 DE Reg. 40 (07/01/17)

2.0 Definitions

In this regulation, the following words and terms shall have the following meaning unless the context clearly indicates otherwise:

"Annual Appraisal Cycle" means the administrator appraisal process that occurs each year.

"Board" means the local board of education or charter school board of directors.

"Credentialed Evaluator" means the individual, not always the supervisor of the administrator, who has successfully completed the foundational DPAS II training and credentialing assessment in accordance with Section 10.0. A superintendent or head of charter school shall be evaluated by members of the Board who shall also have successfully completed the DPAS II foundational training and credentialing assessment in accordance with Section 10.0. The Credentialed Evaluator may also be referred to as "Evaluator".

"DASA" means the Delaware Association of School Administrators.

"Department" means the Delaware Department of Education.

"DPAS II Revised Guides Guide for Administrators" means the ~~manuals~~ manual created by the Department that contains the prescribed forms, detailed procedures, evaluation criteria and other relevant documents that are used to implement the appraisal process. The Department shall create up to four (4) manuals differentiated by administrator role. The DPAS II Revised Guides Guide for Administrators may also be referred to collectively as "Guides" or individually as "Guide."

"DSBA" means the Delaware School Boards Association.

"Goal-Setting Conference" means a meeting that occurs between the administrator and the Credentialed Evaluator at the beginning of the Annual Appraisal Cycle, which typically is in the summer or fall. The meeting shall include but not be limited to establishing goals for the year and discussing areas of support, as described in the DPAS II ~~Revised Guides~~ Guide for Administrators.

"Improvement Plan" means the plan that an administrator and evaluator mutually develop in accordance with Section 8.0.

"Leadership Priorities" means a document for annually recording specific areas of leadership practices where improvement would contribute to overall growth as a leader and to improved student outcomes.

"Mid-Year Conference" means a meeting that occurs between the administrator and the Credentialed Evaluator as part of the Annual Appraisal Cycle, which typically occurs midway through the school year. The meeting shall include but not be limited to discussion of progress toward goals and areas of support, as described in the DPAS II ~~Revised Guides~~ Guide for Administrators.

"Satisfactory Evaluation" shall be equivalent to the overall ~~"Highly Effective"~~ "Distinguished" or ~~"Effective"~~ "Accomplished" rating on the Summative Evaluation. An overall rating of "Emerging" may also be deemed a satisfactory evaluation using the discretion of the credentialed evaluator. Discretion shall be based on the length of time in a position, change in assignment, and/or previous ratings.

"Student Achievement" means:

(a) For tested grades and subjects:

(1) Student scores on the state assessment system; and, as appropriate,

(2) Other measures of student learning, such as those described in paragraph (b) of this definition, provided they are rigorous and comparable across classrooms.

(b) For non-tested grades and subjects: alternative measures of student learning and performance such as student scores on pre-tests and end-of-course tests; student performance on English language proficiency assessments; and other ~~measure~~ measures of student achievement that are rigorous and comparable across classrooms.

Such alternative measures shall be approved by the Department and developed in partnership with the Delaware Association of School Administrators (DASA) and the Delaware School Boards Association (DSBA).

"**Student Growth**" means the change in Student Achievement data for an individual student between two points in time. Growth may also include other measures that are rigorous and comparable across classrooms.

"**Summative Evaluation**" or "**Evaluation**" means the final evaluation at the conclusion of the Annual Appraisal Cycle.

"**Unsatisfactory Evaluation**" shall be the equivalent to the overall "~~Needs Improvement~~" or "~~Ineffective~~" "~~Developing~~" rating on the Summative Evaluation. An overall rating of "Emerging" may also be deemed an unsatisfactory evaluation using the discretion of the credentialed evaluator. Discretion shall be based on the length of time in a position, change in assignment or previous ratings.

"**Working Day**" means a day when the employee would normally be working in that district or charter school.

15 DE Reg. 836 (12/01/11)

18 DE Reg. 48 (07/01/14)

19 DE Reg. 41 (07/01/15)

21 DE Reg. 40 (07/01/17)

3.0 Annual Appraisal Cycles

All administrators shall receive a yearly appraisal in all five (5) Appraisal Components, including Student Improvement, that includes a minimum of one (1) Goal Setting Conference, one (1) Mid-Year Conference and one (1) Summative Evaluation each year. The Annual Appraisal Cycle shall be led by the administrator's Credentialed Evaluator and may include other supports and opportunities for feedback from his or her Credentialed Evaluator or other Credentialed Evaluators, as outlined in the DPAS II ~~Revised Guides~~ Guide for Administrators.

15 DE Reg. 836 (12/01/11)

18 DE Reg. 48 (07/01/14)

4.0 DPAS II ~~Revised Guides~~ Guide for Administrators

4.1 All districts and charter schools shall use the manuals entitled DPAS II ~~Revised Guides~~ Guide for Administrators as developed and as may be amended by the Department of Education in collaboration with administrators, which shall include but not be limited to representatives from DSBA and DASA to implement the appraisal system. ~~For any administrator role for which a Guide is not available, Credentialed Evaluators shall use the Appraisal Components in Section 5.0 of this regulation for the purpose of the Annual Appraisal Cycle until such time as a Guide becomes available.~~

4.1.1 The ~~Guides~~ Guide shall contain at a minimum the following:

4.1.1.1 Specific details about each of the five (5) Appraisal Components pursuant to subsection 5.1, including the Appraisal Criteria within each Component that form the basis for ratings.

4.1.1.2 All forms or documents needed to complete the requirements of the Annual Appraisal Cycle.

4.1.1.3 Specific procedures to implement the Annual Appraisal Cycle, including information on the required Goal-Setting Conference, Mid-Year Conference and Summative Evaluation as well as other recommended supports and opportunities for feedback.

4.1.1.4 Guidance related to evidence collection, including relevant definitions, samples of quality evidence and other resources.

18 DE Reg. 48 (07/01/14)

21 DE Reg. 40 (07/01/17)

5.0 Appraisal Components and Appraisal Criteria

5.1 The following five (5) Appraisal Components, including Appraisal Criteria specified for each in the ~~Guides~~ Guide, shall be the basis upon which the performance of an administrator shall be evaluated by ~~his or her~~ the Credentialed Evaluator; ~~Appraisal Criteria for each Appraisal Component, as appropriate, shall be differentiated by administrator role in the DPAS II Revised Guides for Administrators.~~

- 5.1.1 ~~Vision and Goals: Focuses on the administrator's actions to establish, implement, promote and communicate the vision and goals of the school or district, including the use of data to establish goals aligned to the school or district success plan. The goals and strategies contained within the district or school success plan also align to an administrator's individual goals in Component Five. Component 1: Leadership for Purpose and Improvement: Focuses on the administrator's actions to develop, advocate, and enact systems aligned to the mission, vision, and core values of the school or district, including the alignment to the school or district success plan(s) to promote each student's academic success and well-being.~~
- 5.1.2 ~~Teaching and Learning: Focuses on the administrator's actions to implement rigorous curricula, assessments and high-quality instructional practices and to monitor student progress to inform instructional practices. Component 2: Leadership for Self and Others: Focuses on the administrator's actions to act ethically and strive for enacting systems that promote the equity of educational opportunities and culturally responsive practices for each student's academic success and well-being.~~
- 5.1.3 ~~People, Systems and Operations: Focuses on the administrator's actions to create and implement a strategic plan, manage resources and organize time, ensuring alignment with mandated policies and creating a safe, efficient and effective environment in the school or district that supports student learning. Also focuses on the administrator's actions to attract, support, develop, evaluate and retain educators based upon performance indicators. Component 3: Leadership for Student Success: Focuses on the administrator's actions to enact intellectually rigorous and coherent systems of curriculum, instruction, and assessment within an environment that is inclusive, caring, and supporting to promote each student's academic success and well-being.~~
- 5.1.4 ~~Professional Responsibilities: Focuses on the administrator's personal leadership actions, including building trusting relationships, engaging in self-reflection and ongoing learning, problem solving with a constant focus on student learning, constructively managing change and effectively communicating with and engaging families and other stakeholders. Component 4: Leadership for the Learning Community: Focuses on the administrator's actions to systematically develop the professional capacity of teachers, staff, and personnel, as well as meaningfully engaging families and community members in ways that promote each student's academic success and well-being.~~
- 5.1.5 Component 5: Student Improvement: Students collectively demonstrate appropriate levels of Student Growth as benchmarked against standards to be set by the Secretary based on input from stakeholder groups.

15 DE Reg. 836 (12/01/11)

18 DE Reg. 48 (07/01/14)

6.0 Summative Evaluation Ratings

- 6.1 ~~Each of the five (5) Appraisal Components 1 through 4 shall be assigned a rating of Highly Effective, Effective, Needs Improvement or Ineffective. "Distinguished", "Accomplished", "Emerging", or "Developing" on the Summative Evaluation. Component 5: Student Improvement shall be assigned a rating of "Highly Effective", "Effective", "Needs Improvement", or "Ineffective" on the Summative Evaluation. The rating for each of the five (5) Appraisal Components shall reflect the standards as described in the DPAS II Revised Guides Guide for Administrators.~~
 - 6.1.1 ~~Each Component rating shall be equal to an assigned point value. A "Distinguished" or "Highly Effective" Component rating shall earn four (4) points, an "Accomplished" or "Effective" Component rating shall earn three (3) points, a "Emerging" or "Needs Improvement" Component rating shall earn two (2) points, and ~~an a~~ "Developing" or "Ineffective" Component rating shall earn one (1) point. No partial points shall be awarded.~~
 - 6.1.2 ~~Once all Component ratings are assigned, a Summative Evaluation rating is determined by the sum of all five (5) Components.~~
- 6.2 ~~The Summative Evaluation shall also include one of four overall ratings: "Highly Effective", "Effective", "Needs Improvement" or "Ineffective". "Distinguished", "Accomplished", "Emerging", or "Developing".~~
 - 6.2.1 ~~"Highly Effective"~~ "Distinguished" means that the administrator has earned a sum of 19 or 20 Component rating points.
 - 6.2.2 ~~"Effective"~~ "Accomplished" means that the administrator has earned a sum of 14 to 18 Component rating points.
 - 6.2.3 ~~"Needs Improvement"~~ "Emerging" means that the administrator has earned a sum of 9 to 13 Component rating points.

6.2.4 **"Ineffective" "Developing"** means that the administrator has earned a sum of 5 to 8 Component rating points.

- 15 DE Reg. 836 (12/01/11)
- 18 DE Reg. 48 (07/01/14)
- 19 DE Reg. 41 (07/01/15)
- 21 DE Reg. 40 (07/01/17)

7.0 Pattern of Ineffective Administrative Performance

7.1 A pattern of ineffective administrative performance shall be based on the most recent Summative Evaluation ratings of an administrator using the DPAS II process. ~~Two~~ At least two consecutive ratings of "Ineffective" "Developing" or three consecutive ratings that are a combination of "Emerging" and "Developing" shall be deemed as a pattern of ineffective ~~administration~~ administrative performance. ~~The following chart shows the consecutive Summative Evaluation ratings determined to be a pattern of ineffective administrative performance:~~

Year 1	Year 2	Year 3
Ineffective	Ineffective	-
Needs Improvement	Needs Improvement	Needs Improvement
Needs Improvement	Ineffective	Needs Improvement
Needs Improvement	Needs Improvement	Ineffective
Ineffective	Needs Improvement	Ineffective
Ineffective	Needs Improvement	Needs Improvement
Needs Improvement	Ineffective	Ineffective

- 15 DE Reg. 836 (12/01/11)
- 15 DE Reg. 1596 (05/01/12)
- 18 DE Reg. 48 (07/01/14)

8.0 Improvement Plan Supports for Improvement

8.1 An Improvement Plan shall be developed for an administrator who receives an overall rating of "~~Needs Improvement~~" or "~~Ineffective~~" "Developing" on the Summative Evaluation or a rating of Needs Improvement or Ineffective on ~~any Appraisal~~ Component Five, Student Improvement, in Section 5.0 on the Summative Evaluation regardless of the overall rating.

8.1.1 An Improvement Plan may also be developed if an administrator's performance during the Annual Appraisal Cycle is unsatisfactory, as outlined in the DPAS II ~~Revised Guides~~ Guide for Administrators.

~~8.28.1.2~~ The Improvement Plan shall be developed cooperatively by the administrator and his or her Credentialed Evaluator. If the plan cannot be cooperatively developed, the administrator's Evaluator shall have the authority and responsibility to determine the plan as specified in subsection 8.1 above.

~~8.38.1.3~~ The administrator shall be held accountable for the implementation and completion of the Improvement Plan.

~~8.48.1.4~~ Upon completion of the Improvement Plan, the administrator and his or her Credentialed Evaluator shall sign the documentation that determines the satisfactory or unsatisfactory performance of the plan.

8.2 Leadership Priorities shall be developed for an administrator who receives an overall rating of "Emerging" on the Summative Evaluation or a rating of "Developing" or "Emerging" in Component 1, Component 2, Component 3, or Component 4. Leadership Priorities shall be completed as outlined in the DPAS II Guide for Administrators.

- 15 DE Reg. 836 (12/01/11)
- 15 DE Reg. 1596 (05/01/12)
- 18 DE Reg. 48 (07/01/14)
- 21 DE Reg. 40 (07/01/17)

9.0 Challenge Process

9.1 An administrator may challenge any rating on the Summative Evaluation, either an Appraisal Component Rating or the Overall Rating, or an administrator may challenge unsatisfactory performance identified by his or her Credentialed Evaluator during the Annual Appraisal Cycle, pursuant to subsection 8.1.1. To initiate a challenge, an administrator shall submit additional information specific to the point of disagreement in writing within fifteen (15) working days of the date of administrator's receipt of the Summative Evaluation. Such written

response shall become part of the appraisal record and shall be attached to the Summative Evaluation. All challenges together with the record shall be forwarded to the supervisor of the evaluator, if any.

- 9.1.1 Within fifteen (15) working days of receiving the written challenge, the supervisor of the evaluator shall review the record which consists of all documents used in the appraisal and the written challenge, meet with the administrator, and issue a written decision.
- 9.1.2 If the challenge is denied, the written decision shall state the reasons for denial.
- 9.1.3 The decision of the supervisor of the evaluator shall be final.

15 DE Reg. 836 (12/01/11)

18 DE Reg. 48 (07/01/14)

21 DE Reg. 40 (07/01/17)

10.0 Evaluator(s) Credentials

- 10.1 Credentialing processes and assessments shall be established and conducted by the Department of Education, and developed in collaboration with school and district level administrators.
- 10.2 Evaluator credentials for the utilization of each of the DPAS II ~~Revised Guides~~ Guide are earned upon successful completion of the credentialing assessment ~~for the appropriate Guide~~. Evaluator credentials are valid for five years from the date of issue. Evaluators may seek to renew their credentials within 24 months prior to the expiration date. ~~Credentialing assessment(s) for all Guides shall be established and implemented no later than August 1, 2018.~~
 - 10.2.1 Completion of a foundational DPAS II training ~~for the appropriate Guide(s)~~ shall allow evaluators to conduct administrator evaluations until the credentialing assessment is established and implemented ~~for the applicable DPAS II Revised Guide~~ for Administrators.
 - 10.2.2 Upon the initial implementation of the credentialing assessment, the Department shall establish a time period during which the assessment will be offered at least three (3) times in order to provide multiple opportunities for an individual to earn the credential. Once available, an administrator shall have the opportunity to take the assessment ~~for each applicable Guide~~ at least three times. Administrators shall earn their credential during one of those opportunities before continuing their work. If administrators do not earn a credential, they will not be permitted to conduct administrator evaluations ~~in the applicable Guide(s)~~, but, in order to earn their credential, shall have the opportunity to take the assessment again during the next time period that such a credentialing assessment is offered.
 - 10.2.3 ~~Thereafter, the Department shall establish a schedule during which each administrator shall have no less than three opportunities to renew a credential, for each applicable Guide, prior to its expiration.~~

15 DE Reg. 836 (12/01/11)

18 DE Reg. 48 (07/01/14)

19 DE Reg. 41 (07/01/15)

21 DE Reg. 40 (07/01/17)

11.0 Evaluator Training

- 11.1 Training opportunities shall be offered annually and shall include techniques for observation and conferencing and a review of the DPAS II ~~Revised Guides~~ Guide for Administrators. Activities in which participants practice implementation of DPAS II procedures may be included.
- 11.2 Evaluators shall complete a DPAS II training ~~for the appropriate Guide(s)~~ as developed by the Department of Education upon notice from the Department subsequent to substantive changes to an applicable DPAS-II ~~Revised Guides~~ Guide for Administrators.

19 DE Reg. 41 (07/01/15)

12.0 DPAS II for Administrator Monitoring

The Department of Education shall annually monitor implementation of DPAS II for Administrators.

19 DE Reg. 41 (07/01/15)

13.0 Evaluation of Process

The Department of Education shall conduct a biennial evaluation of the administrator appraisal process. The evaluation shall, at a minimum, include a survey of administrators and interviews with a sampling of administrators. Data from the evaluation and proposed changes to DPAS II ~~Revised~~ shall be presented to the State Board of Education for review on a biennial basis.

13 DE Reg. 1072 (02/01/10)

15 DE Reg. 836 (12/01/11)
15 DE Reg. 1596 (05/01/12)
18 DE Reg. 48 (07/01/14)
19 DE Reg. 41 (07/01/15)
21 DE Reg. 40 (07/01/17)
22 DE Reg. 1002 (06/01/19) (Final)