

DEPARTMENT OF NATURAL RESOURCES AND ENVIRONMENTAL CONTROL
DIVISION OF AIR AND WASTE MANAGEMENT

Statutory Authority: 7 Delaware Code, Chapter 60 (7 Del.C., Ch. 60)
7 DE Admin. Code 1142

FINAL

REGISTER NOTICE
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1142 Specific Emission Control Requirements

1. Introduction

In November 2009, Delaware promulgated Section 2.0 of 7 DE Admin. Code 1142, Control of NO_x Emissions from Industrial Boilers and Process Heaters at Petroleum Refineries. In June 2010, Section 2.0 of 1142 was approved by the Environmental Protection Agency (EPA) into Delaware's State Implementation Plan (SIP) (75 FR 31711).

The purpose of Section 2.0 of 7 DE Admin. Code 1142 is to reduce nitrogen oxides (NO_x) emissions from large industrial boilers and process heaters that are located at petroleum refineries. This reduction in NO_x emissions from the affected units would aid in the attainment and maintenance of any national ambient air quality standard (NAAQS), and any other applicable requirement that is affected by NO_x emissions. NAAQSs and applicable requirements that are affected by NO_x emissions are:

- **Ozone NAAQS.** NO_x emissions impact air quality relative to ozone. This is because ozone is formed through a reaction in the atmosphere between NO_x and volatile organic compounds (VOC) in the presence of heat and sunlight (i.e., NO_x and VOC are precursors to the formation of ozone). The air quality in Delaware is designated under Section 107 of the Clean Air Act (CAA) as not meeting the 1997 health based NAAQS of 0.08 ppm for ozone. In addition, the EPA issued a revised 8-hour ozone NAAQS of 0.075 ppm in March 2008, and has proposed to reconsider that revised NAAQS in January of 2010. The air quality in Delaware is anticipated to be designated as non-attainment under the new ozone NAAQS.

Under the 1997 ozone NAAQS the entire state of Delaware is included as part of a Philadelphia based non-attainment area (NAA). Delaware submitted to the EPA an attainment demonstration SIP in July 2007 which demonstrated that the NAA would attain compliance with that NAAQS by 2010. EPA has not yet issued area designations for the 2008 revised NAAQS, and has not yet finalized its reconsideration of the 2008 revised NAAQS.

- **Fine Particulate Matter (PM_{2.5}) NAAQS.** NO_x emissions contribute to the formation of nitrate particulates in the atmosphere, and nitrate particles are PM_{2.5} (i.e., they are particles with an aerodynamic diameter of 2.5 microns or less). The air quality in New Castle County Delaware is designated under Section 107 of the CAA as not meeting the 1997 health based NAAQS for PM_{2.5}. In addition, the EPA issued a revised PM_{2.5} NAAQS in 2006.

Under the 1997 NAAQS New Castle County Delaware is included as part of a Philadelphia based NAA. Delaware submitted to the EPA an attainment demonstration SIP in April 2008 which demonstrated that the NAA would attain compliance with the NAAQS by 2010¹. Relative to the 2006 PM_{2.5} NAAQS, New Castle County Delaware is designated as non-attainment for the daily standard, and is included as part of the Philadelphia based NAA. The attainment demonstration SIP is due in December 2012.²

- **Visibility.** NO_x emissions contribute to the formation of PM_{2.5}, and PM_{2.5} is a visibility impairing pollutant under the federal regional haze program. Visibility impairing emission from Delaware have been determined to "significantly"³ impact one (1) federal class 1 area, Brigantine National Wildlife Area, in New Jersey.

1. Based on 2007-2009 monitoring data, New Castle County has attained the 1997 NAAQS for the annual and daily standard.

2. Based on 2007-2009 monitoring data, New Castle County has already attained the 2006 PM_{2.5} NAAQS.

The State of Delaware submitted to the EPA in September 2009 a Visibility SIP that met the requirements of Part C to Title I of the CAA. This SIP primarily relied upon SO₂ reductions, because sulfate was determined by the Regional Planning Organizations to be the main cause of visibility impairment in Class I areas. However, the SIP also partially relied on reductions in NO_x emissions to demonstrate that Delaware has met its 2018 visibility related goals.

- **Nitrogen Dioxide (NO₂) NAAQS.** NO_x emissions, by definition, directly impact ambient NO₂ concentrations. The air quality in Delaware is designated under Section 107 of the CAA as meeting the current annual NO₂ NAAQS. In February 2010, the EPA revised the annual NO₂ NAAQS and issued a new hourly NO₂ NAAQS.

EPA has not issued designations of areas under the 2010 revised NAAQS, and State recommendations for designation of areas are due to the EPA in January 2011.

Section 2.0 of 7 **DE Admin. Code** 1142 does not limit emissions of any pollutant other than NO_x. Section 2.0 covers nine (9) emission units at the Delaware City Refinery, and imposes compliance dates between 2007 and 2012, depending on the particular emission unit.

In 2009 the operations of equipment at the Delaware City Refinery were discontinued, and in 2010 the refinery ownership changed from Premcor Refining Group Inc. to Delaware City Refining Company, LLC (“DCRC”). Two actions related to this change in ownership impact Delaware’s SIP:

- On May 28, 2010, the Delaware Department of Natural Resources and Environmental Control (the Department) reached an enforcement settlement with Premcor. This settlement, among other things, terminated the 2008 FCCU NO_x Agreement which had required the Premcor fluid catalytic cracking unit CO boiler to meet a 20 parts per million (ppm) NO_x emission limitation by May 1, 2009.⁴
- On May 31, 2010 the Department and DCRC reached an agreement on DCRC’s acquisition, restart and operation of the Delaware City Refinery. One element of that agreement provides that the Department will propose to revise Section 2.0 of 7 **DE Admin. Code** 1142 to provide for a facility-wide NO_x emission cap compliance alternative.

In a separate regulatory process, Delaware is proposing to revise Section 2.0 of 7 **DE Admin. Code** 1142 to (1) provide for the control of NO_x from the Fluid Catalytic Cracking Unit CO boiler to the level that was previously required by the 2008 consent agreement, and (2) provide for a facility-wide NO_x emission cap compliance alternative. The purpose of this SIP revision is to demonstrate that these revisions to Section 2.0 of 7 **DE Admin. Code** 1142 will not interfere with attainment or maintenance of any NAAQS, or any other applicable requirement of the CAA.

Questions or comments regarding this SIP revision should be addressed to Ronald A. Amirikian, Planning Branch Manager, Division of Air Quality, Delaware Department of Natural Resources and Environmental Control, at (302) 739-9402 or ronald.amirikian@state.de.us.

2. Impact Analysis

3. As a result of the consultation process, the Middle Atlantic and Northeast Visibility Union (MANE-VU) States defined contributions to Class I areas as “significant” if a State contributed at least 2 percent of total sulfate observed on the 20 percent worst visibility days in 2002. Based on the MANE-VU Contribution Assessment and the application of the “≥ 2% SO₂ rule,” emissions from Delaware were determined to contribute to visibility degradation exclusively to the Brigantine Wilderness Class I area (note that NO_x was not the primary pollutant of concern in this round of Regional Haze SIPs).

4. 2008 Consent Decree with Premcor Refinery at Delaware City, The FCCU NO_x Agreement

Section 2.0 of 7 **DE Admin. Code** 1142 sets emission limits only for the pollutant NO_x, and only impacts the Delaware City Refinery (i.e., the Delaware City Refinery is the only petroleum refinery within the State of Delaware). This analysis considers the effect the revisions to Section 2.0 of 7 **DE Admin. Code** 1142 have on applicable requirements for which NO_x emissions are a precursor or pollutant of interest. That is, the pollutants ozone, PM_{2.5}, visibility, and NO₂.

2.1 Baseline NO_x emissions from the Delaware City Refinery.

Ozone. 2002 is the SIP base year for planning associated with the 1997 0.08 ppm ozone NAAQS. Actual 2002 base year NO_x emissions from the Delaware City Refinery were 3,555 TPY. For the 2008 revised NAAQS, which is currently being reconsidered, a SIP planning base year has not yet been determined. The most current emission inventory is 2008, and actual 2008 NO_x emissions from the Delaware City Refinery were 2,525 TPY.

PM_{2.5}. 2002 is the SIP base year for planning associated with the 2008 PM_{2.5} 15 ug/m³ annual, and the 65 ug/m³ daily NAAQSs. Base year 2002 NO_x emissions are identical to those identified under ozone above. For the 2008 revised NAAQS, a SIP planning base year has not yet been determined. The most current emission inventory is 2008, and actual 2008 NO_x emissions from the Delaware City Refinery were those identified under ozone above.

Visibility. 2002 is the SIP base year for planning associated with Delaware's 2008 Visibility SIP. Base year 2002 NO_x emissions are those identified under ozone above.

NO₂. For the 2010 revised NAAQS, area designation has not yet occurred, and a SIP planning base year has not yet been determined. The most current emission inventory is 2008, and actual 2008 NO_x emissions from the Delaware City Refinery were those identified under ozone above.

2.2 Projected NO_x emissions from the Delaware City Refinery under current (i.e., before revision) Section 2.0 of 7 **DE Admin. Code** 1142.

Ozone. Delaware's 2007 Ozone SIP demonstrates that compliance with the 1997 0.08ppm ozone NAAQS will be achieved in 2009, based on 2009 projected emission levels. 2002 was the SIP base year, and 2002 base year NO_x emissions (see 2.1 above) were projected to 2009 by applying factors that account for projected growth and controls. The projection calculations are explained in detail in the 2007 ozone SIP.

The following five (5) emission units received post-2002/Pre-2009 emission controls that were relied upon in the 2007 ozone SIP calculations⁵:

- Boiler 1 (Unit 80-1) – 80% control from 7 **DE Admin. Code** 1142⁶
- Boiler 2 (Unit 80-2) – 80% control from 7 **DE Admin. Code** 1142
- Crude Unit vacuum Heater (Unit 21-H-2) – 60% control from 1142
- Fluid Catalytic Cracking Unit CO Boiler – 86.7% control from 2008 Consent Decree⁷
- Methanol Plant Heater 41-H-1 – 100% control from 2003 shut down

5. Note that the Crude Unit Atmospheric Heater (Unit 21-H-701) is regulated by 7 **DE Admin. Code** 1142. 1142 imposes a limit of 0.04 lb/mmbtu, however, this limit was previously imposed in 1996 as a LAER limit pursuant to 7 **DE Admin. Code** 1125. Unit 21-H-701 will remain subject to the 0.04 lb/mmbtu limit independent of 7 **DE Admin. Code** 1142 because it was a NSR derived limitation

6. 2.0 of 7 **DE Admin. Code** 1142, Control of NO_x Emissions From Industrial Boilers and Process Heaters at Petroleum Refineries, Effective 2008. Note: this regulation was revised effective 11/11/2009, and the 11/11/2009 revision was approved into the DE SIP at 75 FR 31711 on June 4, 2010.

7. Consent Decree with Premcor Refinery at Delaware City, The FCCU NO_x Agreement.

Resultant 2009 attainment year emissions from the Delaware City Refinery (i.e., those after the application of growth, the 41-H-1 shutdown, the control of Units 80-1, 80-2, 21-H-2, and the Cracker CO boiler) were estimated at 2,855 TPY.

PM_{2.5}. Delaware's 2008 PM_{2.5} SIP demonstrates that compliance with the 1997 15 ug/m³ annual, and the 65 ug/m³ daily standards will be achieved in 2009, based on 2009 projected emission levels. 2002 was the SIP base year, and 2002 base year NO_x emissions (see 2.1 above) were projected to 2009 by applying factors that account for projected growth and controls. The projection calculations are those discussed under ozone above.

Visibility. Delaware's 2009 Visibility SIP is based on 2018 projected emission levels.

Section 2.0 of 7 **DE Admin. Code** 1142 provides for compliance dates between 2009 and 2012. In 2012 the requirements of 7 **DE Admin. Code** are fully implemented. As part of Delaware's 2009 Visibility SIP, 2002 NO_x emissions from the Delaware City Refinery were projected to be 2,761 TPY, and 2,774 TPY, for 2012 and 2018, respectively.

The 1142 related NO_x controls relied upon in the Visibility SIP were:

- Boiler 1 (Unit 80-1) – 80% control from 7 **DE Admin. Code** 1142
- Boiler 2 (Unit 80-2) – 80% control from 7 **DE Admin. Code** 1142
- Crude Unit vacuum Heater (Unit 21-H-2) – 60% control from 1142
- Fluid Catalytic Cracking Unit CO Boiler – 86.7% control from 2008 Consent Decree
- Methanol Plant Heater 41-H-1 – 100% control from 2003 shut down
- Boilers 80-3 and 80-4 – 100% control from shutdown on or before May 1, 2011.⁸

NO₂. For the 2010 revised NAAQS, area designation has not yet occurred. The 2002 and 2008 actual NO_x emissions, and the 2009, 2012 and 2018 projected NO_x emissions discussed above are used to evaluate the impact that the revisions to Section 2.0 of 7 **DE Admin. Code** 1142 would have on future NO₂ NAAQS planning.

2.3 Revision to Section 2.0 of 7 **DE Admin. Code** 1142.

Delaware is revising Section 2.0 of 7 **DE Admin. Code** 1142 to (1) provide for the control of NO_x emissions from the Fluid Catalytic Cracking Unit CO Boiler (Unit 23-H-3) that was previously required under a 2008 consent decree, and (2) provide for, as an option, compliance with a facility-wide NO_x cap as an alternative to unit specific NO_x emission limitations.

The initial facility-wide cap is being established at the level of Premcor's actual 2008 NO_x emissions (i.e., 2,525 TPY), and will decline in two step decreases, as follows:

- 2,525 tons per year, evaluated over each twelve (12) consecutive month rolling period, for any twelve (12) month rolling period ending on or before January 2014.
- 2,225 tons per year, evaluated over each twelve (12) consecutive month rolling period, commencing with the twelve (12) month rolling period beginning on December 31, 2013 and ending on December 31, 2014.

8. Note that in the current Delaware SIP Boilers 3 and 4 are not required to shutdown, and the allowable emission rate for Boilers 1, 3 and 4 were finalized at 0.015 lb/mmbtu limit, 24-hour rolling average basis. See also footnote 4.

- 1,650 tons per year, evaluated over each twelve (12) consecutive month rolling period, commencing with the twelve (12) month rolling period beginning on December 31, 2014 and ending on December 31, 2015.

Under the revised Section 2.0 of 7 **DE Admin. Code** 1142, either all of the unit specific NO_x emission limitations apply or the facility-wide cap apply at all times (i.e., there is no gap in compliance).

2.4 Impact of Revised 7 **DE Admin. Code** 1142 on ozone, PM_{2.5}, visibility and NO₂, (i.e., the requirements for which NO_x emissions are a precursor or pollutant of interest).

The addition of emission limits to Section 2.0 of 7 **DE Admin. Code** 1142 applicable to Unit 23-H-3 do not in any way change the emission limits for this unit. That is, the emissions limit for Unit 23-H-3 do not change, but only the vehicle by which these emission limits will be enforced is changing (i.e., it will be enforced through Section 2.0 of 7 DE Admin Code 1142 instead of a consent agreement). In other words, no change is being made that could upset the status quo.

With the revision to 2.0 of 7 **DE Admin. Code** 1142 described in 2.3 above, the Delaware City Refinery may comply by either (1) complying with all of the unit specific emission limitations specified in 7 **DE Admin. Code** 1142, or (2) complying with the applicable facility-wide NO_x emission cap.

- Complying with all of the unit specific emission limitations specified in 7 **DE Admin. Code** 1142.

This is the current compliance mechanism in Section 2.0 of 7 **DE Admin. Code** 1142. Therefore, since overall no change is being made to the unit specific emission rates this compliance option would not impact any NAAQS or applicable requirement (i.e., no change is being made that could upset the status quo).

- Complying with the applicable facility-wide NO_x emission cap. Under this compliance option, emission units will not be subjected to the unit specific emission limitations of Section 2.0 of 7 **DE Admin. Code** 1142, and instead the entire facility will be subject to a facility-wide NO_x cap.

Compliance with the 7 **DE Admin. Code** 1142 facility-wide caps is required monthly, on a 12-month rolling basis. For standards where compliance is demonstrated on an annual or longer basis, an annual cap is generally consistent with a NAAQS with an annual averaging period.

The NO₂ and PM_{2.5} NAAQS both have a standard which is averaged on an “annual” basis. For the NO₂ annual NAAQS, this is the arithmetic average of all of the reported 1-hour values (40 CFR Part 50, Appendix S). For both of the PM_{2.5} annual NAAQSs (1997 and 2006), the annual standard design value, which is based upon 3 years of valid annual means, is compared to the NAAQS (40 CFR Part 50 Appendix N). The design value is an average of three annual means over three consecutive years. An annual mean is the average of the average values for each of the four quarters in a calendar year; the average value for each quarter is the average of the daily values for that quarter.

As long as the cap set by 7 **DE Admin. Code** 1142 is lower than a baseline condition (i.e., 7 **DE Admin. Code** 1142 before amendment), a conclusion that the revised Section 2.0 of 7 **DE Admin. Code** 1142 will cause no worsening of air quality is supported.

The table below summarizes the Delaware City Refinery NO_x emission data presented in 2.1 and 2.2 above.

Year	NO _x (TPY)
2002 (actual)	3,555
2008 (actual)	2,525
2009 (projected)	2,855
2012 (projected)	2,761
2018 (projected)	2,774

As discussed in 2.3 above, the facility-wide NO_x cap will start at 2,525 TPY, and decline to 1,650 TPY in 2015. This declining cap option provides for emissions that are lower than the actual and projected emission levels under the current unit specific control option. This indicates that the facility-wide NO_x emission cap compliance option will not negatively impact the 1997 and 2006 annual PM_{2.5} NAAQSs, the 2010 annual NO₂ NAAQS, and visibility related goals

- Complying with the applicable facility-wide NO_x emission cap – Additional Analysis. For standards where compliance is demonstrated on a more frequent basis, additional analysis is needed. This is because a 12-month rolling total could provide for higher emissions on a seasonal or a daily basis.

The 1997 and 2008 ozone NAAQSs is directly related to the highest concentration averaged over an 8-hour period in any one (calendar) day. The 2010 daily NO₂ NAAQS is determined by comparing the 1-hour primary standard design value, which is the average of three annual 98th percentile values, to the NAAQS (40 CFR Part 50, Appendix S). Likewise, compliance with the 1997 and 2006 24-hour PM_{2.5} NAAQSs is determined by comparing the 24-hour standard design value, which is an average the annual 98th percentile values for each of three years (40 CFR Part 50 Appendix N).

In addition to the comparison between the actual and projected emissions and the facility-wide cap discussed above, seasonal variations were evaluated. The Department analyzed monthly crude oil throughputs from the crude oil tank farm, which is an indicator of the capacity factor of the refinery. Historical throughput is useful data to analyze because such data supports a conclusion that utilization will not drastically vary by month in the future. Four (4) years, 2005 through 2008, were evaluated (see table below).

	Crude Tank Farm Throughput (%)			
	2005	2006	2007	2008
January	8.4	7.6	8.7	10.2
February	7.6	8.0	6.7	8.3
March	6.9	8.1	8.2	9.8
April	8.2	8.5	8.2	8.3
May	9.4	8.7	8.7	7.8
June	9.1	8.4	8.6	9.4
July	9.4	8.6	9.0	10.0
August	8.8	8.8	8.8	10.0
September	9.5	8.5	7.8	10.0
October	8.4	8.5	8.7	10.1
November	6.7	8.2	8.2	3.9*
December	7.7	8.3	8.4	2.2*

*Note: November and December of 2008 are determined to be not representative of normal operations. The refinery was running at significantly reduced rates during these months because the crude unit had its turnaround in November 2008 and the Coker was down. Because of this 2008 was not evaluated further.

Based on 2005, 2006 and 2007 crude tank farm throughput, the Department concludes there is a slight bias high during the ozone season months. However, given the monthly deviation is slight (36-month average percent is 8.3, and the standard deviation from the average is 0.7), and given that the facility-wide NO_x caps are less than the recent actual and projected emissions, the Department concludes that refinery operations in the future will be essentially uniform throughout the year, and the 12-month rolling caps are consistent with NAAQS and other applicable requirements.

In addition to crude oil throughputs from the crude oil tank farm, the Department has also analyzed the variability of daily emissions from the Delaware City Refinery. This was done by analyzing actual historical NO_x emissions for the refinery units that are covered by 7 DE Admin. Code 1139, "Nitrogen Oxides (NO_x) Budget Trading Program." The NO_x emissions from units subject to 7 DE Admin. Code 1139 are monitored by continuous emission monitoring systems (CEMS). Historical NO_x emissions data for these units were obtained from EPA's Clean Air Market's Division (CAMD) at <http://camddataandmaps.epa.gov/gdm> for calendar years 2005 through 2007.

Analysis of Daily Average NO_x Emissions: The daily average NO_x emissions for all units reporting to CAMD, in TPD, for CY2005, 2006, and 2007, by month, are as follows:

	Daily Average NO_x Emissions (TPD)		
	2005	2006	2007
January	8.6	5.7	7.3
February	8.7	8.4	7.4
March	8.1	8.3	6.8
April	8.2	8.0	6.7
May	8.3	8.3	6.2
June	8.8	7.9	6.8
July	7.7	6.2	7.1
August	7.0	5.7	7.6
September	7.5	6.3	6.7
October	6.0	8.2	7.2
November	5.0	7.9	7.2
December	6.2	6.1	7.5
Stdev	1.2	1.1	0.4
Average	7.5	7.2	7.0

The daily average NO_x emissions for each month between January 2005 and December 2007 is within one (1) standard deviation of the annual average daily NO_x emissions for each month for all three (3) years, except for June 2005 (which is 1.03 standard deviations from the average). This indicates there is little variation in daily NO_x emissions from month to month, and that operations under a 12-month rolling total facility-wide NO_x cap will not result in high daily NO_x emissions during times of bad air quality, and would not negatively impact applicable requirements.

Analysis of Highest Single Day NO_x Emissions: The highest single day's NO_x emissions for all units reporting to CAMD, in TPD, for calendar years 2005, 2006, and 2007, by month, are as follows:

	Highest Single Day NO_x Emissions (TPD)		
	2005	2006	2007
January	11.0	7.5	8.8
February	9.8	9.4	9.1
March	10.5	9.5	8.2
April	9.4	11.4	13.0
May	10.8	9.4	7.2
June	11.1	9.1	7.9
July	9.6	7.8	8.6
August	8.5	7.1	8.9
September	9.4	8.1	8.1
October	11.3	10.2	8.9
November	6.5	10.0	9.0
December	8.3	7.2	8.6
Stdev	1.4	1.3	1.4
Average	9.7	8.9	8.8

Delaware's air quality is generally worst in the hot summer months of June, July and August. The highest single day NO_x emission from the Delaware City Refinery were generally outside of this period. In all three (3) of the years analyzed the highest daily NO_x emissions occurred during months where air quality is generally good in Delaware (i.e., October for 2005, and April for 2006 and 2007). In addition, only in three (3) months out of the thirty-six (36) months (i.e., October 2005, April 2006, and April 2007) analyzed did the highest single day NO_x emission exceed the highest single day annual average plus one (1) standard deviation. This indicates that operations under a 12-month rolling total facility-wide NO_x cap will not provide for high emissions on bad air quality days, and will not negatively impact applicable requirements.

Analysis of the Number of Days that NO_x Emissions exceed Annual Average plus 1 standard deviation: The table below shows the number of days where daily NO_x emissions were greater than the annual average emissions plus one (1) standard deviation.

	Number of Days NO_x Emissions Were Greater Than Annual Average Plus 1 Standard Deviation		
	2005	2006	2007
January	4	4	9
February	4	5	5
March	2	8	2
April	4	2	3
May	4	5	4
June	6	5	4
July	5	2	5
August	4	7	3
September	6	8	4
October	5	3	4
November	5	5	4
December	3	6	4

Out of these three (3) years, the maximum number of days that the daily NO_x emissions exceed the mean/average plus one (1) standard deviation was only 9 (January 2007). On only seven (7) out of these thirty-six (36) months did the daily NO_x emissions exceed one (1) standard deviation more than 5 times. And, the number of times the daily NO_x emissions exceeded one (1) standard deviation is constant from month to month.

The above analysis indicates that relative to the 1997 ozone NAAQS, the planning assumptions used in the 2007 attainment demonstration SIP would not be undermined by the revisions to Section 2.0 of 7 **DE Admin. Code** 1142. This is because refinery operations do not vary significantly from month to month, and actual emissions levels do not vary significantly over an ozone season or do not vary significantly on a daily basis within the months of the ozone season. Relative to the 2008 ozone NAAQS, planning is now underway but base year and attainment years have not yet been set. Preservation of the status quo air quality will prevent interference with Delaware's obligations to develop timely attainment demonstrations, and no interference with the ozone NAAQS (i.e., no change is being made that would upset the status quo).

Relative to the daily standard of the 2006 PM_{2.5} NAAQS (which sets a lower threshold than the 1997 daily NAAQS and would address the daily standard under the 1997 NAAQS for which New Castle County is in attainment), the above analysis also indicates that the planning assumptions used in the 2008 attainment demonstration SIP would not be undermined by the revisions to Section 2.0 of 7 **DE Admin. Code** 1142 (i.e., a 12-month rolling cap is consistent with attainment because refinery utilization and emissions do not vary significantly from month to month or from day to day).

Relative to the NO₂ NAAQS, area designations have not yet occurred. Because refinery operations do not vary significantly from month to month, and actual emissions levels do not vary significantly over the year, preservation of the status quo air quality will prevent interference with Delaware's obligations to develop timely attainment demonstrations, and no interference with the NO₂ NAAQS (i.e., no change is being made that would upset the status quo).

3. Conclusion

Delaware concludes that the revisions to Section 2.0 of 7 **DE Admin. Code** 1142 to 1) include the NO_x control requirement for the Fluid Catalytic Cracking Unit CO boiler that were previously provided for in a 2008 consent agreement and 2) provide for a facility-wide NO_x cap compliance alternative will not interfere with attainment or maintenance of any NAAQS or any other applicable requirement of the CAA

1142 Specific Emission Control Requirements

12/12/2001

1.0 Control of NO_x Emissions from Industrial Boilers

1.1 Purpose

New Castle County and Kent County are part of the Philadelphia-Wilmington-Trenton 1-hour ozone non-attainment area. All areas of Delaware impact this non-attainment area. On December 19, 1999, the EPA identified an emission reduction "shortfall" associated with this non-attainment area. Promulgation of 1.0 of this regulation is one measure that the Department is taking to mitigate this shortfall.

In determining the applicability of 1.0 of this regulation, the Department attempted to minimize the impact on facilities that recently installed NO_x controls under 7 **DE Admin. Code** 1112 (NO_x RACT) and 7 **DE Admin. Code** 1137/1139 (NO_x Budget Trading Program). The Department did this by regulating only large sources that, as of the effective date of 1.0 of this regulation, emitted NO_x at a rate greater than the rate identified in Table 3-1 of 7 **DE Admin. Code** 1112, were not equipped with NO_x emission control technology, and were not subject to the requirements of 7 **DE Admin. Code** 1139. In effect, 1.0 of this regulation regulates sources that remain high NO_x emitters after the application of RACT and post RACT requirements, and that have not committed substantial capital funds to reduce NO_x emissions.

1.2 Applicability

1.2.1 The provisions of 1.0 of this regulation apply to any person that owns or operates any combustion unit with a maximum heat input capacity of equal to or greater than 100 million btu per hour, except that 1.0 of this regulation shall not apply to any unit that, as of the effective date of 1.0 of this regulation:

1.2.1.1 Emits NO_x at a rate equal to or less than the rate identified in Table 3-1 of **DE Admin. Code** 1112.

1.2.1.2 Is equipped with low NO_x burner, flue gas recirculation, selective catalytic reduction, or selective non-catalytic reduction technology.

1.2.1.3 Is subject to the requirements of 7 **DE Admin. Code** 1139.

1.2.2 The requirements of 1.0 of this regulation are in addition to all other state and federal requirements.

1.2.3 Affected persons shall comply with the requirements of 1.3 of this regulation as soon as practicable, but no later than May 1, 2004.

1.3 Standards.

1.3.1 The NO_x emission rate from any unit subject to 1.0 of this regulation shall be equal to or less than the following:

1.3.1.1 Between May 1st through September 30th of each year, inclusive: 0.10 lb/mmBTU, 24-hour calendar day average.

1.3.1.2 During all times that gaseous fuel is being fired: 0.10 lb/mmBTU, 24-hour calendar day average.

- 1.3.1.3 During all times not covered by 1.3.1.1 and 1.3.1.2 of this regulation: 0.25 lb/mmBTU, 24-hour calendar day average.
- 1.3.2 As an alternative to compliance with the requirements of 1.3.1 of this regulation, compliance may be achieved through the procurement and retirement of NO_x allowances authorized for use under **7 DE Admin. Code 1139**, as follows:
 - 1.3.2.1 The actual 24-hour calendar day average NO_x emission rate in pounds per million btu shall be determined for each day of unit operation, using CEMs operated in accordance with 1.4 of this regulation.
 - 1.3.2.2 The actual heat input to each unit in million btu shall be determined for each day of unit operation, using methods proposed by the person subject to 1.0 of this regulation and acceptable to the Department.
 - 1.3.2.3 0.10 or 0.25, as applicable and consistent with 1.3.1 of this regulation, shall be subtracted from the rate determined in 1.3.2.1 of this regulation.
 - 1.3.2.4 To obtain the number of pounds of NO_x emitted for a particular day, the emission rate determined in 1.3.2.3 of this regulation shall be multiplied by the heat input to the unit for that day determined in 1.3.2.2 of this regulation. If the emission rate determined in 1.3.2.3 of this regulation is equal to or less than zero, then the number of pounds of NO_x emitted for that day shall be zero.
 - 1.3.2.5 Not later than the 20th day of each month:
 - 1.3.2.5.1 The number of pounds of NO_x emissions calculated pursuant to 1.3.2.4 of this regulation shall be summed for each calendar month, the result shall be divided by 2000, and shall be rounded to the nearest whole ton.
 - 1.3.2.5.2 For each ton of NO_x emissions calculated pursuant to 1.3.2.5.1 of this regulation, records shall be maintained demonstrating that one NO_x allowance owned by the person subject to 1.0 of this regulation is identified and available, by serial number, for retirement.
 - 1.3.2.6 Not later than February 1 of each calendar year, the NO_x allowances identified pursuant to 1.3.2.5.2 of this regulation for the previous calendar year, shall be submitted to the Department for retirement. Such submission shall detail the calculations specified in 1.3.2.1 through 1.3.2.5 of this regulation, and shall indicate the serial number of each allowance to be retired.
- 1.4 Monitoring Requirements. Compliance with the NO_x emission standards specified in 1.0 of this regulation shall be determined based on CEM data collected in accordance with the requirements of 3.1.2 of **7 DE Admin. Code 1117** (Performance Specification 2), and in compliance with the requirements of 40 CFR, Part 60, Appendix F.
- 1.5 Recordkeeping and Reporting Requirements.
 - 1.5.1 Not later than 180 days after the effective date of 1.0 of this regulation, any person subject to 1.0 of this regulation shall develop, and submit to the Department for approval, a schedule for bringing the affected emission unit or units into compliance with the requirements of 1.0 of this regulation. Such schedule shall include, at a minimum, all of the following:
 - 1.5.1.1 The method by which compliance will be achieved
 - 1.5.1.2 The dates by which the affected person commits to completing the following major increments of progress, as applicable:
 - 1.5.1.2.1 Completion of engineering;
 - 1.5.1.2.2 Submission of permit applications;
 - 1.5.1.2.3 Awarding of contracts for construction or installation;
 - 1.5.1.2.4 Initiation of construction;
 - 1.5.1.2.5 Completion of construction;
 - 1.5.1.2.6 Commencement of trial operation;

- 1.5.1.2.7 Initial compliance testing;
 - 1.5.1.2.8 Submission of compliance testing reports;
 - 1.5.1.2.9 Commencement of normal operations (in full compliance).
- 1.5.2 Any person subject to 1.0 of this regulation shall submit to the Department an initial compliance certification not later than May 1, 2004. The initial compliance certification shall, at a minimum, include the following information:
- 1.5.2.1 The name and the location of the facility.
 - 1.5.2.2 The address and telephone number of the person responsible for the facility.
 - 1.5.2.3 Identification of the subject source or sources.
 - 1.5.2.4 The applicable standard.
 - 1.5.2.5 The method of compliance.
 - 1.5.2.6 Certification that each subject source is in compliance with the applicable standard
 - 1.5.2.7 All records necessary for determining compliance with the standards of 1.0 of this regulation shall be maintained at the facility for a period of five years.
- 1.5.3 Any person subject to 1.0 of this regulation shall, for each occurrence of excess emissions, within 30 calendar days of becoming aware of such occurrence, supply the Department with the following information:
- 1.5.3.1 The name and location of the facility.
 - 1.5.3.2 The subject source or sources that caused the excess emissions.
 - 1.5.3.3 The time and date of first observation of the excess emissions.
 - 1.5.3.4 The cause and expected duration of the excess emissions.
 - 1.5.3.5 The estimated rate of emissions (expressed in the units of the applicable emission limitation) and the operating data and calculations used in determining the magnitude of the excess emissions.
 - 1.5.3.6 The proposed corrective actions and schedule to correct the conditions causing the excess emissions.
- 1.5.4 Any person subject to 1.0 of this regulation shall maintain all information necessary to demonstrate compliance with the requirements of 1.0 of this regulation for a minimum period of five years. Such information shall be immediately made available to the Department upon verbal and written request.

~~11/11/2009~~ 04/11/2011

2.0 Control of NO_x Emissions from Industrial Boilers and Process Heaters at Petroleum Refineries

2.1 Purpose

- 2.1.1 The purpose of Section 2.0 of this regulation is to reduce NO_x emissions from Delaware's large industrial boilers and process heaters that are located at petroleum refineries.
- 2.1.2 Under the 8-hour ozone national ambient air quality standard (NAAQS), the state of Delaware is part of the Philadelphia-Wilmington-Atlantic City, PA-DE-MD-NJ moderate non-attainment area (NAA). The entire NAA, including Delaware, is required by the Clean Air Act (CAA) to attain the 8-hour ozone NAAQS by 2010. After attainment, the area must maintain compliance with the NAAQS. By implementing Section 2.0 of this regulation, NO_x emission reductions from the affected boilers and heaters shall contribute to (1) attainment and maintenance of the 8-hour ozone standard, and (2) improvement of the ambient air quality, in both Delaware and the entire NAA.
- 2.1.3 Additionally, New Castle County of Delaware is a part of the Philadelphia-Wilmington-Camden, PA-DE-NJ NAA for the annual fine particulate matter (PM_{2.5}) NAAQS, and is required by the CAA to attain the NAAQS by 2010. Since NO_x is a significant precursor to PM_{2.5} formation, reducing NO_x emissions will also assist in attainment and maintenance of the PM_{2.5} standard.

2.2 Applicability and Compliance Dates

2.2.1 Section 2.0 of this regulation applies to any industrial boiler or process heater with a maximum heat input capacity of equal to or greater than 200 million BTUs per hour (mmBTU/Hour) ~~(except for any Fluid Catalytic Cracking Unit carbon monoxide (CO) boiler)~~, which is operated or permitted to operate within a petroleum refinery facility on ~~the effective date of this section~~ July 11, 2007. This comprises the following ~~nine (9)~~ ten (10) units at the Delaware City refinery:

- 2.2.1.1 Crude Unit Vacuum Heater (Unit 21-H-2);
- 2.2.1.2 Crude Unit Atmospheric Heater (Unit 21-H-701);
- 2.2.1.3 Fluid Coking Unit Carbon Monoxide boiler (Unit 22-H-3);
- 2.2.1.4 Steam Methane Reformer Heater (Unit 37-H-1);
- 2.2.1.5 Continuous Catalyst Regenerator Reformer Heater (Unit 42-H-1,2,3);
- 2.2.1.6 Boiler 1 (Unit 80-1);
- 2.2.1.7 Boiler 2 (Unit 80-2);
- 2.2.1.8 Boiler 3 (Unit 80-3);
- 2.2.1.9 Boiler 4 (Unit 80-4).
- 2.2.1.10 Fluid Catalytic Cracking Unit Carbon Monoxide (CO) boiler (Unit 23-H-3).

2.2.2 The requirements of Section 2.0 of this regulation are in addition to all other state and federal requirements.

2.2.3 The following units shall be in compliance with the requirements of Section 2.0 of this regulation on and after July 11, 2007: Crude Unit Atmospheric Heater (Unit 21-H-701), Steam Methane Reformer Heater (Unit 37-H-1) and Boiler 2 (Unit 80-2).

2.2.4 The following units shall be in compliance with the requirements of Section 2.0 of this regulation as soon as practicable, but not later than:

- 2.2.4.1 December 31, 2008: Boiler 1 (Unit 80-1) and Crude Unit vacuum Heater (Unit 21-H-2), and Fluid Catalytic Cracking Unit CO boiler (Unit 42-H-1, 2, 3).
- 2.2.4.2 May 1, 2011: Boiler 3 (Unit 80-3) and Boiler 4 (Unit 80-4).
- 2.2.4.3 December 31, 2012: Continuous Catalyst Regenerator Reformer Heater (Unit 42-H-1, 2, 3).

2.3 Standards.

2.3.1 Except as provided for in 2.3.2 of this regulation, ~~the~~ owner or operator of any industrial boiler or process heater identified in Section 2.2.1 of this regulation shall ~~meet~~ not operate except in compliance with the applicable NO_x emission limitation identified in the following sections:

- 2.3.1.1 For the Fluid Coking Unit Carbon Monoxide boiler (Unit 22-H-3), Reserved.
- 2.3.1.2 For the Steam Methane Reformer (SMR) Heater (Unit 37-H-1), Reserved.
- 2.3.1.3 For Boiler 1 (Unit 80-1), Boiler 3 (Unit 80-3) and Boiler 4 (Unit 80-4), 0.015 lb/mmBTU, on a 24-hour rolling average basis.
- 2.3.1.4 For the Fluid Catalytic Cracking Unit CO boiler (Unit 23-H-3), 20 ppmvd @ 0 % O₂ on a 365 day rolling average basis, and 40 ppmvd @ 0 % O₂ on a 7-day rolling average basis.
- 2.3.1.45 For any unit not covered by 2.3.1.1, 2.3.1.2, or 2.3.1.3, or 2.3.1.4 0.04 lb/mmBTU, on a 24-hour rolling average basis.
- 2.3.1.56 The standards set out in 2.3 of this regulation shall not apply to the start-up and shutdown of equipment when emissions from such equipment during a start-up and shutdown are addressed in an operation permit issued pursuant to the provisions of ~~§2 of Regulation 7~~ DE Admin. Code 1102.

2.3.2 As an alternative to complying with one or more of the unit specific emission limitations specified in 2.3.1 of this regulation the owner or operator of any industrial boiler or process heater identified in Section 2.2.1 of this regulation shall limit the NO_x emissions, from all NO_x emission sources at the facility, to equal to or less than the applicable emission cap specified in 2.3.2.1 though 2.3.2.3 of this regulation.

- 2.3.2.1 2,525 tons per year, evaluated over each twelve (12) consecutive month rolling period, for ~~[any each] twelve (12) month rolling period [ending on or before January 2014 commencing with the rolling twelve (12) consecutive month period comprised by calendar year (CY) 2011 and ending with the twelve (12) consecutive month rolling period that ends on December 31, 2013].~~
- 2.3.2.2 2,225 tons per year, evaluated over each twelve (12) consecutive month rolling period, ~~[commencing with the twelve (12) month rolling period beginning on December 31, 2013 and ending on December 31, 2014 comprising calendar year 2014].~~
- 2.3.2.3 1,650 tons per year, evaluated over each twelve (12) consecutive month rolling period, commencing with the twelve (12) month rolling period beginning on ~~[December 31, 2014 January 1, 2015]~~ and ending on December 31, 2015[, and continuing thereafter].

[2.3.3 Neither the provisions of Section 2.3.2, nor this regulation more generally, shall limit in any way the Department's authority to establish a lower NO_x emission cap and more stringent NO_x emission limitations for any source subject to this regulation.]

2.4 Monitoring Compliance Requirements.

2.4.1 Compliance with the NO_x emission standards specified in 2.3.1, ~~2.3.2,~~ and 2.3.4 of this regulation shall be determined based on CEM data collected in accordance with the appropriate requirements set forth in 40 CFR, Part 60, Appendix B, Performance Specification 2, and the QA/QC requirements in 40 CFR Part 60, Appendix F.

2.4.2 Compliance with the facility-wide NO_x emission cap specified in 2.3.2 of this regulation shall be determined not later than the last day of each month, as follows.

2.4.2.1 The mass of NO_x (tons) emitted ~~[during the prior month]~~ from each ~~[NO_x]~~ emission source at the facility ~~[during the prior month subject to the NO_x cap]~~ shall be accurately determined using the methods specified in 2.4.2.1.1 through 2.4.2.1.3 of this regulation, as approved by the Department.

2.4.2.1.1 Continuous emission monitoring systems (CEMS) that meet the requirements of 2.4.1 of this regulation ~~[shall be used to determine the emission from any emission unit equipped or required to be equipped with NO_x CEMS, or]~~

2.4.2.1.2 A NO_x emission factor that is based upon the results of the most recent performance testing conducted in accordance with a protocol approved by the Department ~~[shall be used to determine the emission from any unit that has conducted or that is required to conduct such performance testing, or]~~

2.4.2.1.3 Published NO_x emission factors for such source or category of sources, or any other method approvable by the Department~~[, shall be used to determine the emission from any unit not covered by 2.4.2.1.1 or 2.4.2.1.2 of this regulation. Emission factors may be adjusted by the Department to account for the degree of uncertainty or limitations in the factors' development.]~~

2.4.2.2 NO_x emissions from each NO_x emission source at the facility shall be determined for all periods of startup, shutdown or malfunction. To the extent that such emissions are not measured by CEMS during such periods of startup, shutdown or malfunction, and to the further extent that performance testing for such source did not establish emission factors for such equipment reflective of operations during periods of startup, shutdown or malfunction, then the owner or operator shall estimate such emission rates from such source during any periods of startup, shutdown or malfunction in accordance with best engineering judgment~~[, provided however that the owner or operator must report to the Department the basis for the emission projections in such instance, and the Department may object to and modify the emission estimation methodology as it determines appropriate.]~~

2.4.2.3 The emissions calculated in 2.4.2.1 and 2.4.2.2 of this regulation shall be summed and aggregated with the calculation results for the preceding months as provided for in 2.4.2.3.1 through 2.4.2.3.~~[34]~~ below.

2.4.2.3.1 For any month before January 2014, the preceding eleven (11) consecutive months shall be included. **[No emissions occurring before January 1, 2011 shall be included.]**

2.4.2.3.2 For any month in calendar year 2014, only months in calendar year 2014 shall be included.

2.4.2.3.3 For any month in calendar year 2015, only months in calendar year 2015 shall be included.

[2.4.2.3.4 For any month after December 31, 2015, the preceding eleven (11) consecutive months shall be included.]

2.4.2.4 Compliance shall be determined by comparing the results of the calculations in 2.4.2.3 of this regulation with the appropriate NO_x emission cap specified in 2.3.2 of this regulation. ~~**[Each ton of emissions calculated under 2.4.2.3 of this regulation that is above the applicable NO_x emission cap specified in 2.3.2 of this regulation constitutes a violation of 2.0 of this regulation. Following aggregation and summation of emission in accordance with 2.4.2.3, fractions Fractions]**~~ of tons shall be rounded up to the next higher number.

2.5 Recordkeeping and Reporting Requirements

2.5.1 Not later than (insert the date that is 180 days after the effective date of this revised Section 2.0) of this regulation, any person subject to Section 2.0 of this regulation shall develop, and submit to the Department, a schedule for bringing the ~~affected emission unit(s), identified in Section 2.2.4,~~ facility into compliance with the requirements of Section 2.3 of this regulation. Such schedule shall include, at a minimum, all of the following:

2.5.1.1 The method by which compliance will be achieved.

2.5.1.2 For persons subject to the requirements of 2.3.1 of this regulation, ~~the dates by which the affected person plans to complete the following major increments of progress, as applicable:~~

2.5.1.2.1 Completion of engineering;

2.5.1.2.2 Submission of permit applications;

2.5.1.2.3 Awarding of contracts for construction and/or installation;

2.5.1.2.4 Initiation of construction;

2.5.1.2.5 Completion of construction;

2.5.1.2.6 Commencement of trial operation;

2.5.1.2.7 Initial compliance testing;

2.5.1.2.8 Submission of compliance testing reports;

2.5.1.2.9 Commencement of normal operations (in full compliance).

2.5.2 For persons subject to the requirements of 2.3.2 of this regulation, the owner or operator shall submit to the Department **[an initial notice that contains]** all of the information specified in 2.5.2.1 and 2.5.2.2 of this regulation.

2.5.2.1 The date that compliance with this regulation will begin pursuant to 2.3.2 of this regulation. **[A permit application submitted pursuant to 7 DE Admin. Code 1102 or 1130 that contains this information may be used as a means to satisfy this requirement.]**

~~**[2.5.2.2 A plan for achieving NO_x emission reductions consistent with the NO_x caps specified in 2.3.2 of this regulation. This plan shall include the information specified in 2.5.2.2.1 and 2.5.2.2.3 of this regulation.]**~~

2.5.2.2[-4] A list of the emission units at the facility that are required to be included in the facility-wide NO_x cap.

~~2.5.2.2.2 A report of the monthly NO_x emissions from the emission units identified in 2.5.2.2.1 of this regulation, for each of the twelve (12) months that precedes the date specified in 2.5.2.1 of this regulation.~~

~~2.5.2.2.3 The current expectation of NO_x emission reductions to be achieved at specific individual sources, along with a statement of the anticipated control measures to be utilized and timelines for achieving such emission reductions.]~~

2.5.23 Any person subject to Section 2.0 the requirements of 2.3.1 of this regulation shall submit to the Department an initial compliance certification by the later of the following dates, or the date the unit first operates after the following date subject to the requirements of 2.3.1: September 10, 2007 for units identified in Section 2.2.3 of this regulation and, for units identified in Section 2.2.4, by the compliance date specified in Section 2.2.4. The initial compliance certification shall include, at a minimum, all of the following information:

2.5.23.1 The name and the location of the facility;

2.5.23.2 The name, address and telephone number of the person responsible for the facility;

2.5.23.3 Identification of the subject source(s);

2.5.23.4 The applicable standard;

2.5.23.5 The method of compliance;

2.5.23.6 Certification that each subject source is in compliance with the applicable standard.

2.5.4 Any person subject to the requirements of 2.3.2 of this regulation shall submit to the Department a semi-annual report [by January 31 and July 31 of each calendar year] that contains all of the information specified in 2.5.4.1 through 2.5.4.5 of this regulation. [At the request of the owner or operator, the Department may change the frequency of such reporting requirements, as may be necessary to harmonize them with reporting requirements of 7 DE Admin. Code 1130, Title V Operating Permits Program.]

2.5.4.1 The identification of owner and operator of the facility.

~~2.5.4.2 [The total annual NO_x emissions (tons/year) from the facility based on a 12-month rolling total for each month in the reporting period recorded pursuant to 2.4.2 of this regulation. A report of the monthly NO_x emissions for each source, the basis for determination of the emissions pursuant to 2.4.2.1, and comparison of the rolling total NO_x emissions from the facility with the appropriate NO_x emission cap that was made pursuant to 2.4.2.4 of this regulation, for each month in the reporting period.]~~

2.5.4.3 A[n updated] list of the emission units at the facility that are required to be included in the facility-wide NO_x cap.

~~2.5.4.4 Identification of any deviation from the monitoring provisions that were approved by the Department pursuant to 2.4.2 of this regulation, and documentation of the alternate methods used to determine emissions.~~

~~2.5.4.5 A signed statement by the responsible official certifying the truth, accuracy, and completeness of the information provided in the report.]~~

2.5.35 Any person subject to Section 2.0 of this regulation shall, for each occurrence of excess emissions above the standards of Section 2.3 of this regulation, including periods when monitoring data was not collected in accordance with procedures approved pursuant to 2.4.2.1 of this regulation, within thirty (30) calendar days of becoming aware of such occurrence, supply the Department with the following information:

2.5.35.1 The name and location of the facility;

2.5.35.2 The subject source(s) that caused the excess emissions;

2.5.35.3 The time and date of first observation of the excess emissions;

2.5.35.4 The cause and expected duration of the excess emissions;

- 2.5.35.5 The estimated rate of emissions (expressed in the units of the applicable emission limitation) and the operating data and calculations used in determining the magnitude of the excess emissions;
- 2.5.35.6 The proposed corrective actions and schedule to correct the conditions causing the excess emissions.
- 2.5.46 Any person subject to Section 2.0 of this regulation shall maintain all information necessary to determine and demonstrate compliance with the requirements of this section for a minimum period of five (5) years. Such information shall be immediately made available to the Department upon verbal and written request.

5 DE Reg. 1299 (12/01/01)

11 DE Reg. 75 (07/01/07)

12 DE Reg. 347 (09/01/08)

13 DE Reg. 670 (11/01/09)

14 DE Reg. 637 (01/01/11)

14 DE Reg. 1092 (04/01/11) (Final)